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JUL 0 5 2006

STATE OF ILLINOIS Pollution Control Board

OFFICE OF THE ATTORNEY GENERAL STATE OF ILLINOIS

Lisa Madigan

ATTORNEY GENERAL

June 29, 2006

The Honorable Dorothy Gunn Illinois Pollution Control Board James R. Thompson Center, Ste. 11-500 100 West Randolph Chicago, Illinois 60601

## Re: People v. Webb Ag, Inc. PCB No. 06-54

Dear Clerk Gunn:

Enclosed for filing please find the original and ten copies of a Notice of Filing, Motion for Relief from Hearing Requirement and Stipulation and Proposal for Settlement in regard to the above-captioned matter. Please file the originals and return file-stamped copies to me in the enclosed, self-addressed envelope.

Thank you for your cooperation and consideration.

Very truly yours

Kristen Laughridge (Jack, Environmental Bureau 500 South Second Street Springfield, Illinois 62706 (217) 782-9031

KL/pp Enclosures

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# **BEFORE THE ILLINOIS POLLUTION CONTROL BOARD**

RECEIVED CLERK'S OFFICE

JUL 0 5 2006

STATE OF ILLINOIS Pollution Control Board

PEOPLE OF THE STATE OF ILLINOIS,

Complainant,

vs.

PCB No. 06-54 (Enforcement)

WEBB AG, INC., an Illinois corporation,

Respondent.

# **NOTICE OF FILING**

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To: Beth A. Harvey Attorney at Law 1755 Park Street #310 Naperville, IL 60563

PLEASE TAKE NOTICE that on this date I mailed for filing with the Clerk of the Pollution

Control Board of the State of Illinois, a MOTION FOR RELIEF FROM HEARING REQUIREMENT

and STIPULATION AND PROPOSAL FOR SETTLEMENT, copies of which are attached hereto

and herewith served upon you.

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS

LISA MADIGAN, Attorney General of the State of Illinois

MATTHEW J. DUNN, Chief Environmental Enforcement/Asbestos Litigation Division

BY: KRISTEN LAUGHRIDGE

Assistant Attorney General Environmental Bureau

500 South Second Street Springfield, Illinois 62706 217/782-9031 Dated: June 29, 2006

# CERTIFICATE OF SERVICE

I hereby certify that I did on June 29, 2006, send by First Class Mail, with postage thereon fully prepaid, by depositing in a United States Post Office Box a true and correct copy of the following instruments entitled NOTICE OF FILING, MOTION FOR RELIEF FROM HEARING REQUIREMENT and STIPULATION AND PROPOSAL FOR SETTLEMENT

To: Beth A. Harvey Attorney at Law 1755 Park Street #310 Naperville, IL 60563

and the original and ten copies by First Class Mail with postage thereon fully prepaid of the

same foregoing instrument(s):

To: Dorothy Gunn, Clerk Illinois Pollution Control Board James R. Thompson Center Suite 11-500 100 West Randolph Chicago, Illinois 60601

A copy was also sent by First Class Mail with postage thereon fully prepaid to:

Carol Webb Hearing Officer Illinois Pollution Control Board 1021 North Grand Avenue East Springfield, IL 62794

KRISTEN LAUGHRIDGE

This filing is submitted on recycled paper.

# BEFORE THE ILLINOIS POLLUTION CONTROL BOARD RECEIVED

CLERK'S OFFICE

JUL 0 5 2006

STATE OF ILLINOIS

Pollution Control Board

# PEOPLE OF THE STATE OF ILLINOIS,

Complainant,

vs.

PRACING on Illinois corneration

PCB No. 06-54 (Enforcement)

WEBB AG, INC., an Illinois corporation,

Respondent.

### MOTION FOR RELIEF FROM HEARING REQUIREMENT

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NOW COMES Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, and pursuant to Section 31(c)(2) of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/31(c)(2) (2004), moves that the Illinois Pollution Control Board grant the parties in the above-captioned matter relief from the hearing requirement imposed by Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2004). In support of this motion, Complainant states as follows:

1. The parties have reached agreement on all outstanding issues in this matter.

2. This agreement is presented to the Board in a Stipulation and Proposal for Settlement, filed contemporaneously with this motion.

3. All parties agree that a hearing on the Stipulation and Proposal for Settlement is not necessary, and respectfully request relief from such a hearing as allowed by Section 31(c)(2) of the Act, 415 ILCS 5/31(c)(2) (2004).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, hereby requests that the Board grant this motion for relief from the hearing requirement set forth in Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2004).

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS LISA MADIGAN ATTORNEY GENERAL

MATTHEW J. DUNN, Chief Environmental Enforcement/Asbestos

Litigation Division BY:

KRISTEN LAUGHRIDGE GALE Environmental Bureau Assistant Attorney General

G' .

500 South Second Street Springfield, Illinois 62706 217/782-9031 Dated: June 29, 2006

# BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

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RECEIVED CLERK'S OFFICE

PEOPLE OF THE STATE OF ILLINOIS, Complainant, v. JUL 0 5 2006

STATE OF ILLINOIS Pollution Control Board

WEBB AG, INC., an Illinois corporation, Respondent. PCB No. 06-54

(Enforcement - Land)

# STIPULATION AND PROPOSAL FOR SETTLEMENT

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, the Illinois Environmental Protection Agency ("Illinois EPA"), and WEBB AG, INC. ("Respondent"), have agreed to the making of this Stipulation and Proposal for Settlement ("Stipulation") and submit it to the Illinois Pollution Control Board ("Board") for approval. The parties agree that the statement of facts contained herein represents a fair summary of the evidence and testimony which would be introduced by the parties if a hearing were held. The parties further stipulate that this statement of facts is made and agreed upon for purposes of settlement only and that neither the fact that a party has entered into this Stipulation, nor any of the facts stipulated herein, shall be introduced into evidence in any other proceeding regarding the claims asserted in the Complaint except as otherwise provided herein. If the Board approves and enters this Stipulation, Respondent agrees to be bound by the Stipulation and Board Order and not to contest their validity in any subsequent proceeding to implement or enforce their terms.

#### I. JURISDICTION

The Board has jurisdiction of the subject matter herein and of the parties consenting hereto pursuant to the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/1 et seq. (2004).

#### **II. AUTHORIZATION**

The undersigned representatives for each party certify that they are fully authorized by the party whom they represent to enter into the terms and conditions of this Stipulation and to legally bind them to it.

# **III. STATEMENT OF FACTS**

#### A. Parties

1. On November 2, 2005, a Complaint was filed on behalf of the People of the State of Illinois by Lisa Madigan, Attorney General of the State of Illinois, on her own motion and upon the request of the Illinois EPA, pursuant to Section 31 of the Act, 415 ILCS 5/31 (2004), against the Respondent. On December 5, 2005, the Complainant moved to voluntarily dismiss Count II of the complaint, which was granted by the Board on December 15, 2005. 2.

The Illinois EPA is an administrative agency of the State of Illinois, created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2004).

3. At all times relevant to the Complaint, Respondent was and is an Illinois corporation in good standing.

4. Simultaneous to the entry of this Stipulation and Proposal for Settlement, the

People are resolving the claims within Count II pursuant to a Covenant Not to Sue. The alleged violations within Count II are under the Illinois Hazardous Material Emergency Act for failure to immediately notify the Illinois Emergency Management Agency of the spill.

# **B.** Site Description

1. At all times relevant to the Complaint, Respondent owned and operated an agrichemical sales and distribution facility in Fairview, Fulton County, Illinois.

2. On June 5, 2003, a flat bed truck owned by Respondent rolled on its side at the intersection of Ray Road and a private lane located just east of county Road 11, Duncan Mills, Fulton County, Illinois ("site"). The site is within the Spoon River floodplain.

3. The truck was carrying a tank containing approximately 2,100 gallons of fertilizer solution. The solution consisted of 260 gallons of 28% urea ammonium nitrate ("UAN") solution, 25 gallons of crop oil, and 1,815 gallons of water.

4. Approximately, 1,600 gallons of the fertilizer solution spilled into the ditch at the northeast corner of the intersection.

5. On June 26, 2003, the Defendant notified the Illinois Emergency Management Agency of the spill, and Illinois EPA was notified of the spill after that..

# C. Allegations of Non-Compliance

Complainant contends that the Respondent has violated the following provisions of the Act and Board regulations:

Count I: Section 12(d) of the Act, 415 ILCS 5/12(d) (2004).

Count III: Section 21(e) of the Act, 415 ILCS 5/21(e) (2004).

#### **D.** Admission of Violations

The Defendant neither admits nor denies the violations alleged in the Complaint filed in this matter and referenced within Section III.C herein.

#### **E.** Compliance Activities to Date

1. On June 23, 2003, Respondent excavated approximately 21 tons of soil at the spill site.

 Due to high nitrate and ammonia levels in the soil at the site, Respondent performed a second excavation and removed approximately 99 tons of soil on July 2, 2003.
Respondent also took soil samples before, during and after excavation. The soil sample results showed elevated levels of nitrate and ammonia.

3. On May 12, 2004, Illinois EPA and the Respondent met and determined the appropriate cleanup objectives for the contaminants at the spill site. It was agreed that the cleanup objective for nitrate to be 45.5 mg/kg and the objective for ammonia to be 158.5 mg/kg.

4. On May 18 and 19, 2004, Respondent excavated soil and took samples from the trench, which were above the agreed cleanup objectives for nitrate and ammonia..

 Since the samples from the May 18 and 19 excavation exceeded the agreed objectives for nitrate and ammonia, Respondent conducted another excavation event on June 7, 2004. Respondent excavated approximately 380 tons of soil.

6. After all excavations, the agreed cleanup objectives were met at nearly all

locations. Two sidewall samples that slightly exceeded the cleanup objectives were left in place because the excavation was encroaching upon the fields in the area and excavation of the areas would have been conducted directly underneath electrical power lines.

#### IV. APPLICABILITY

This Stipulation shall apply to and be binding upon the Complainant and the Respondent, and any officer, director, agent, or employee of the Respondent, as well as any successors or assigns of the Respondent. The Respondent shall not raise as a defense to any enforcement action taken pursuant to this Stipulation the failure of any of its officers, directors, agents, employees or successors or assigns to take such action as shall be required to comply with the provisions of this Stipulation.

1. No change in ownership, corporate status or operator of the facility shall in any way alter the responsibilities of the Respondent under this Stipulation and Proposal for Settlement. In the event of any conveyance of title, easement or other interest in the facility, the Respondent shall continue to be bound by and remain liable for performance of all obligations under this Stipulation.

#### **V. COMPLIANCE WITH OTHER LAWS AND REGULATIONS**

This Stipulation in no way affects the responsibilities of the Respondent to comply with any other federal, state or local laws or regulations including, but not limited to, the Act and the Board regulations, 35 Ill. Adm. Code, Subtitles A through H.

# VI. IMPACT ON THE PUBLIC RESULTING FROM ALLEGED NON-COMPLIANCE

Section 33(c) of the Act, 415 ILCS 5/33(c)(2002), provides as follows:

In making its orders and determinations, the Board shall take into consideration all the facts and circumstances bearing upon the reasonableness of the emissions, discharges, or deposits involved including, but not limited to:

- 1. the character and degree of injury to, or interference with the protection of the health, general welfare and physical property of the people;
- 2. the social and economic value of the pollution source;
- 3. the suitability or unsuitability of the pollution source to the area in which it is located, including the question of priority of location in the area involved;
- 4. the technical practicability and economic reasonableness of reducing or eliminating the emissions, discharges or deposits resulting from such pollution source; and
- 5. any subsequent compliance.

In response to these factors, the parties state the following:

1. Human health and the environment were threatened by the Respondent's

# violations.

2. There is social and economic benefit to selling and distributing agrochemicals.

3. The operation of a flat-bed truck was not suitable for the area in which the spill

occurred.

4. The operation of a truck such that it does not roll over and spill its contents is both

technically practicable and economically reasonable.

5. Respondent has subsequently complied with the Act and the Board Regulations.

## VII. CONSIDERATION OF SECTION 42(h) FACTORS

Section 42(h) of the Act, 415 ILCS 5/42(h)(2002), provides as follows:

In determining the appropriate civil penalty to be imposed under . . . this Section, the Board is authorized to consider any matters of record in mitigation or aggravation of penalty, including but not limited to the following factors:

- 1. the duration and gravity of the violation;
- 2. the presence or absence of due diligence on the part of the respondent in attempting to comply with requirements of this Act and regulations thereunder or to secure relief therefrom as provided by this Act;
- 3. any economic benefits accrued by the respondent because of delay in compliance with requirements, in which case the economic benefits shall be determined by the lowest cost alternative for achieving compliance;
- 4. the amount of monetary penalty which will serve to deter further violations by the respondent and to otherwise aid in enhancing voluntary compliance with this Act by the respondent and other persons similarly subject to the Act;
- 5. the number, proximity in time, and gravity of previously adjudicated violations of this Act by the respondent;
- 6. whether the respondent voluntarily self-disclosed, in accordance with subsection i of this Section, the non-compliance to the Agency; and
- 7. whether the respondent has agreed to undertake a "supplemental environmental project," which means an environmentally beneficial project that a respondent agrees to undertake in settlement of an enforcement action brought under this Act, but which the respondent is not otherwise legally required to perform.

In response to these factors, the parties state as follows:

1. The Respondent spilled approximately 1,600 gallons of ammonia in the Spoon

River floodplain. The spill occurred on June 5, 2003, and was excavated to the cleanup

objectives by June 7, 2004.

2. Respondent did attempt to come back into compliance with the Act, Board regulations and applicable federal regulations, once the Illinois EPA notified it of its noncompliance. Compliance was achieved approximately 1 year after the spill.

3. A nominal economic benefit was accrued by the Respondent.

4. Complainant has determined, based upon the specific facts of this matter, that a penalty of fifteen thousand dollars (\$15,000.00) will serve to deter further violations and aid in . future voluntary compliance with the Act and Board regulations.

5. To Complainant's knowledge, Respondent has no previously adjudicated violations of the Act.

6. Respondent notified Illinois EPA of the spill approximately 21 days after the spill occurred.

7. The settlement of this matter does not include a supplemental environmental project.

# **VIII. TERMS OF SETTLEMENT**

#### A. Penalty Payment

1. The Respondent shall pay a civil penalty in the sum of Fifteen Thousand Dollars (\$15,000.00) within thirty (30) days from the date the Board adopts and accepts this Stipulation. The Respondent stipulates that payment has been tendered to Respondent's attorney of record in this matter in a form acceptable to that attorney. Further, Respondent stipulates that said attorney has been directed to make the penalty payment on behalf of Respondent, within thirty (30) days from the date the Board adopts and accepts this Stipulation, in a manner prescribed below. The

penalty described in this Stipulation shall be paid by certified check, money order or electronic funds transfer payable to the Illinois EPA, designated to the Illinois Environmental Protection

Trust Fund and submitted to:

Illinois Environmental Protection Agency Fiscal Services Section 1021 North Grand Avenue East P.O. Box 19276 Springfield, IL 62794-9276

The name and number of the case shall appear on the check. A copy of the certified check,

money order or record of electronic funds transfer and any transmittal letter shall be sent to:

Kristen Laughridge Gale Assistant Attorney General Environmental Bureau 500 South Second Street Springfield, Illinois 62702

Thomas Andryk Assistant Counsel Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276

2. Pursuant to Section 42(g) of the Act, 415 ILCS 5/42(g) (2004), interest shall

accrue on any payment not paid within the time period prescribed above at the maximum rate allowable under Section 1003(a) of the Illinois Income Tax Act, 35 ILCS 5/1003 (2004). Interest on any unpaid payment shall begin to accrue from the date the payment is due and continue to accrue until the date payment is received. When partial payment(s) are made, such partial payment shall be first applied to any interest on unpaid payment then due and owing. All interest on payment owed shall be paid by certified check, money order or electronic funds transfer, payable to the Illinois EPA, designated to the Illinois Environmental Protection Trust Fund and delivered to the address and in the manner described above.

3. For purposes of payment and collection, Respondent may be reached at the following address:

Mr. Mark Misiorowski Mark Misiorowski Law Group, LLC 1755 Park Street, Suite 310 Naperville, IL 60563

4. In the event of default of this Section VIII.A, the Complainant shall be entitled to all available relief including, but not limited to, reasonable costs of collection and reasonable attorney's fees.

### B. Future Use

Notwithstanding any other language in this Stipulation to the contrary, and in consideration of the mutual promises and conditions contained in this Stipulation, including the Release from Liability contained in Section VIII.D, below, the Respondent hereby agrees that this Stipulation may be used against the Respondent in any subsequent enforcement action or permit proceeding as proof of a past adjudication of violation of the Act and the Board Regulations promulgated thereunder for all violations alleged in the Complaint in this matter, for purposes of Section 39(a) and (i) and/or 42(h) of the Act, 415 ILCS 5/39(a) and(i) and/or 5/42(h)(2002). Further, Respondent agrees to waive any rights to contest, in any subsequent enforcement action or permit proceeding, any allegations that these alleged violations were

adjudicated.

### C. Cease and Desist

The Respondent shall cease and desist from future violations of the Act and Board Regulations that were the subject matter of the Complaint as outlined in Section III.C ("Allegations of Non-Compliance") of this Stipulation.

### **D.** Release from Liability

In consideration of the Respondent's payment of the \$15,000.00 penalty and any specified costs and accrued interest, completion of all activities required hereunder, to Cease and Desist as contained in Section VIII.C and upon the Pollution Control Board's acceptance and approval of the terms of this Stipulation and Proposal for Settlement, the Complainant releases, waives and discharges the Respondent from any further liability or penalties for violations of the Act and Board Regulations that were the subject matter of the Complaint herein. The release set forth above does not extend to any matters other than those expressly specified in Complainant's Complaint filed on November 2, 2005. The Complainant reserves, and this Stipulation is without prejudice to, all rights of the State of Illinois against the Respondent with respect to all other matters, including but not limited to, the following:

a. criminal liability;

b. liability for future violation of state, federal, local, and common laws and/or regulations;

c. liability for natural resources damage arising out of the alleged violations; and

d. liability or claims based on the Respondent's failure to satisfy the requirements of this Stipulation.

Nothing in this Stipulation is intended as a waiver, discharge, release, or covenant not to sue for any claim or cause of action, administrative or judicial, civil or criminal, past or future, in law or in equity, which the State of Illinois or the Illinois EPA may have against any person, as defined by Section 3.315 of the Act, 415 ILCS 5/3.315, or entity other than the Respondent.

# E. Right of Entry

In addition to any other authority, the Illinois EPA, its employees and representatives, and the Attorney General, her agents and representatives, shall have the right of entry into and upon the Respondent's facility which is the subject of this Stipulation, at all reasonable times for the purposes of carrying out inspections. In conducting such inspections, the Illinois EPA, its employees and representatives, and the Attorney General, her employees and representatives may take photographs, samples, and collect information, as they deem necessary.

# F. Modification of Stipulation

The parties may, by mutual written consent, modify the terms of this Stipulation. A request for any modification shall be made in writing and submitted to the contact persons identified in Section VIII.A. Any such request shall be made by separate document, and shall not be submitted within any other report or submittal required by this Stipulation. Any such agreed modification shall be in writing, signed by authorized representatives of each party, and then accompany a joint motion to the Illinois Pollution Control Board seeking a modification of the

prior order approving and accepting the Stipulation to approve and accept the Stipulation as amended.

### G. Enforcement of Board Order

1. Upon the entry of the Board's Order approving and accepting this Stipulation and Proposal for Settlement, that Order is a binding and enforceable order of the Illinois Pollution Control Board and may be enforced as such through any and all available means.

2. Respondent agrees that notice of any subsequent proceeding to enforce the Board Order approving and accepting this Stipulation and Proposal for Settlement may be made by mail and waives any requirement of service of process.

3. The parties agree that, if the Board does not approve and accept this Stipulation and Proposal for Settlement, then neither party is bound by the terms herein.

4. It is the intent of the Complainant and Respondent that the provisions of this Stipulation and Proposal for Settlement and any Board Order accepting and approving such shall be severable, and should any provision be declared by a court of competent jurisdiction to be inconsistent with state or federal law, and therefore unenforceable, the remaining clauses shall remain in full force and effect.

WHEREFORE, Complainant and Respondent request that the Board adopt and accept the

foregoing Stipulation and Proposal for Settlement as written.

# PEOPLE OF THE STATE OF ILLINOIS,

LISA MADIGAN Attorney General State of Illinois

BY:

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MATTHEW J. DUNN, Chief Environmental Enforcement/ Asbestos Litigation Division

THOMAS DAVIS, Chief Environmental Bureau Assistant Attorney General

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

BY: ROBERT A MES

Chief Legal Counsel

5/19/06 DATE:

6/24/06 DATE:

WEBB AG, INC.

BY:

Name: Ted E. NYXON

Title: Pres.

DATE: 5-4-2006